..... (Original Signature of Member)

114TH CONGRESS 2D Session



To amend title 49, United States Code, to provide for increased local funding of airport development projects, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

Mr. JOLLY introduced the following bill; which was referred to the Committee on \_\_\_\_\_

## A BILL

- To amend title 49, United States Code, to provide for increased local funding of airport development projects, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

## **3** SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Restoring Local Con-
- 5 trol of Airports Act of 2016".

## 6 SEC. 2. PASSENGER FACILITY CHARGES.

- 7 (a) GENERAL AUTHORITY.—Section 40117(b) of title
- 8 49, United States Code, is amended—

<ul> <li>\$3" and inserting "any amount";</li> <li>(2) by striking paragraph (4);</li> <li>(3) by redesignating paragraphs (5), (6), and</li> <li>(7) as paragraphs (4), (5), and (6), respectively;</li> <li>(4) in paragraph (5) (as so redesignated)—</li> <li>(A) by striking "paragraphs (1) and (4)"</li> <li>and inserting "paragraph (1)"; and</li> <li>(B) by striking "paragraph (1) or (4)" and</li> <li>(a) by striking "paragraph (1) or (4)" and</li> <li>(b) paragraph (6)(A) (as so redesignated)—</li> <li>(A) by striking "paragraph (1), (4), and</li> <li>(B) by striking "paragraphs (1) and (5)";</li> <li>(A) by striking "paragraphs (1), (4), and</li> <li>(6)" and inserting "paragraphs (1) or (4)" and</li> <li>(6)" and inserting "paragraphs (1) or (4)" and</li> <li>(B) by striking "paragraph (1) or (4)" and</li> <li>(b) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>8 SENGER FACILITY CHARGE.—Section 40117 of title 49,</li> <li>United States Code, is amended by adding at the end the</li> <li>following:</li> <li>"(n) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>SENGER FACILITY CHARGE.—</li> <li>"(1) IN GENERAL.—The Secretary shall issue a</li> <li>determination as to whether a passenger facility</li> <li>charge is reasonable, if a written complaint for such</li> </ul>	1	(1) in paragraph $(1)$ by striking "\$1, \$2, or
<ul> <li>4 (3) by redesignating paragraphs (5), (6), and</li> <li>5 (7) as paragraphs (4), (5), and (6), respectively;</li> <li>6 (4) in paragraph (5) (as so redesignated)—</li> <li>7 (A) by striking "paragraphs (1) and (4)"</li> <li>8 and inserting "paragraph (1)"; and</li> <li>9 (B) by striking "paragraph (1) or (4)" and</li> <li>10 inserting "paragraph (1)"; and</li> <li>11 (5) in paragraph (6)(A) (as so redesignated)—</li> <li>12 (A) by striking "paragraphs (1), (4), and</li> <li>13 (6)" and inserting "paragraphs (1) and (5)";</li> <li>14 and</li> <li>15 (B) by striking "paragraph (1) or (4)" and</li> <li>16 inserting "paragraph (1)".</li> <li>17 (b) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>18 SENGER FACILITY CHARGE.—Section 40117 of title 49,</li> <li>19 United States Code, is amended by adding at the end the</li> <li>20 following:</li> <li>21 "(n) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>22 SENGER FACILITY CHARGE.—</li> <li>23 "(1) IN GENERAL.—The Secretary shall issue a</li> <li>24 determination as to whether a passenger facility</li> </ul>	2	\$3" and inserting "any amount";
<ul> <li>(7) as paragraphs (4), (5), and (6), respectively;</li> <li>(4) in paragraph (5) (as so redesignated)—</li> <li>(A) by striking "paragraphs (1) and (4)"</li> <li>and inserting "paragraph (1)"; and</li> <li>(B) by striking "paragraph (1) or (4)" and</li> <li>(a) by striking "paragraph (1) or (4)" and</li> <li>(b) in paragraph (6)(A) (as so redesignated)—</li> <li>(A) by striking "paragraphs (1), (4), and</li> <li>(6)" and inserting "paragraphs (1) and (5)";</li> <li>(A) by striking "paragraphs (1) and (5)";</li> <li>(B) by striking "paragraphs (1) and (5)";</li> <li>(B) by striking "paragraphs (1) or (4)" and</li> <li>(6)" and inserting "paragraphs (1) or (4)" and</li> <li>(7) (b) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>(7) (b) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>(7) (7) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>(8) SENGER FACILITY CHARGE.—Section 40117 of title 49,</li> <li>(9) United States Code, is amended by adding at the end the</li> <li>(1) IN GENERAL.—The Secretary shall issue a</li> <li>(1) IN GENERAL.—The Secretary shall issue a</li> </ul>	3	(2) by striking paragraph (4);
<ul> <li>6 (4) in paragraph (5) (as so redesignated)—</li> <li>7 (A) by striking "paragraphs (1) and (4)"</li> <li>8 and inserting "paragraph (1)"; and</li> <li>9 (B) by striking "paragraph (1) or (4)" and</li> <li>10 inserting "paragraph (1)"; and</li> <li>11 (5) in paragraph (6)(A) (as so redesignated)—</li> <li>12 (A) by striking "paragraphs (1), (4), and</li> <li>13 (6)" and inserting "paragraphs (1) and (5)";</li> <li>14 and</li> <li>15 (B) by striking "paragraph (1) or (4)" and</li> <li>16 inserting "paragraph (1)".</li> <li>17 (b) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>18 SENGER FACILITY CHARGE.—Section 40117 of title 49,</li> <li>19 United States Code, is amended by adding at the end the</li> <li>20 following:</li> <li>21 "(n) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>22 SENGER FACILITY CHARGE.—</li> <li>23 "(1) IN GENERAL.—The Secretary shall issue a</li> <li>24 determination as to whether a passenger facility</li> </ul>	4	(3) by redesignating paragraphs $(5)$ , $(6)$ , and
<ul> <li>(A) by striking "paragraphs (1) and (4)"</li> <li>and inserting "paragraph (1)"; and</li> <li>(B) by striking "paragraph (1) or (4)" and</li> <li>inserting "paragraph (1)"; and</li> <li>(5) in paragraph (6)(A) (as so redesignated)—</li> <li>(A) by striking "paragraphs (1), (4), and</li> <li>(6)" and inserting "paragraphs (1) and (5)";</li> <li>and</li> <li>(B) by striking "paragraph (1) or (4)" and</li> <li>(B) by striking "paragraph (1) or (4)" and</li> <li>inserting "paragraph (1)".</li> <li>(B) by striking "paragraph (1) or (4)" and</li> <li>inserting "paragraph (1)".</li> <li>(b) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>senger FACILITY CHARGE.—Section 40117 of title 49,</li> <li>United States Code, is amended by adding at the end the</li> <li>following:</li> <li>"(n) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>senger FACILITY CHARGE.—</li> <li>"(1) IN GENERAL.—The Secretary shall issue a</li> <li>determination as to whether a passenger facility</li> </ul>	5	(7) as paragraphs $(4)$ , $(5)$ , and $(6)$ , respectively;
<ul> <li>and inserting "paragraph (1)"; and</li> <li>(B) by striking "paragraph (1) or (4)" and</li> <li>inserting "paragraph (6)(A) (as so redesignated)—</li> <li>(A) by striking "paragraphs (1), (4), and</li> <li>(6)" and inserting "paragraphs (1) and (5)";</li> <li>and</li> <li>(B) by striking "paragraph (1) or (4)" and</li> <li>inserting "paragraph (1)".</li> <li>(B) by striking "paragraph (1) or (4)" and</li> <li>inserting "paragraph (1)".</li> <li>(b) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>senger FACILITY CHARGE.—Section 40117 of title 49,</li> <li>United States Code, is amended by adding at the end the</li> <li>following:</li> <li>"(n) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>senger FACILITY CHARGE.—</li> <li>"(1) IN GENERAL.—The Secretary shall issue a</li> <li>determination as to whether a passenger facility</li> </ul>	6	(4) in paragraph (5) (as so redesignated)—
<ul> <li>9 (B) by striking "paragraph (1) or (4)" and</li> <li>10 inserting "paragraph (1)"; and</li> <li>11 (5) in paragraph (6)(A) (as so redesignated)—</li> <li>12 (A) by striking "paragraphs (1), (4), and</li> <li>13 (6)" and inserting "paragraphs (1) and (5)";</li> <li>14 and</li> <li>15 (B) by striking "paragraph (1) or (4)" and</li> <li>16 inserting "paragraph (1)".</li> <li>17 (b) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>18 SENGER FACILITY CHARGE.—Section 40117 of title 49,</li> <li>19 United States Code, is amended by adding at the end the</li> <li>20 following:</li> <li>21 "(n) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>22 SENGER FACILITY CHARGE.—</li> <li>23 "(1) IN GENERAL.—The Secretary shall issue a</li> <li>24 determination as to whether a passenger facility</li> </ul>	7	(A) by striking "paragraphs $(1)$ and $(4)$ "
<ul> <li>inserting "paragraph (1)"; and</li> <li>(5) in paragraph (6)(A) (as so redesignated)—</li> <li>(A) by striking "paragraphs (1), (4), and</li> <li>(6)" and inserting "paragraphs (1) and (5)";</li> <li>and</li> <li>(B) by striking "paragraph (1) or (4)" and</li> <li>inserting "paragraph (1)".</li> <li>(b) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>sENGER FACILITY CHARGE.—Section 40117 of title 49,</li> <li>United States Code, is amended by adding at the end the</li> <li>following:</li> <li>"(n) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>sENGER FACILITY CHARGE.—</li> <li>"(1) IN GENERAL.—The Secretary shall issue a</li> <li>determination as to whether a passenger facility</li> </ul>	8	and inserting "paragraph $(1)$ "; and
<ul> <li>(5) in paragraph (6)(A) (as so redesignated)—</li> <li>(A) by striking "paragraphs (1), (4), and</li> <li>(6)" and inserting "paragraphs (1) and (5)";</li> <li>and</li> <li>(B) by striking "paragraph (1) or (4)" and</li> <li>inserting "paragraph (1)".</li> <li>(b) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>sENGER FACILITY CHARGE.—Section 40117 of title 49,</li> <li>United States Code, is amended by adding at the end the</li> <li>following:</li> <li>"(n) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>sENGER FACILITY CHARGE.—</li> <li>"(1) IN GENERAL.—The Secretary shall issue a</li> <li>determination as to whether a passenger facility</li> </ul>	9	(B) by striking "paragraph (1) or (4)" and
<ul> <li>(A) by striking "paragraphs (1), (4), and</li> <li>(6)" and inserting "paragraphs (1) and (5)";</li> <li>and</li> <li>(B) by striking "paragraph (1) or (4)" and</li> <li>inserting "paragraph (1)".</li> <li>(b) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>sENGER FACILITY CHARGE.—Section 40117 of title 49,</li> <li>United States Code, is amended by adding at the end the</li> <li>following:</li> <li>"(n) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>sENGER FACILITY CHARGE.—</li> <li>"(1) IN GENERAL.—The Secretary shall issue a</li> <li>determination as to whether a passenger facility</li> </ul>	10	inserting "paragraph (1)"; and
<ul> <li>(6)" and inserting "paragraphs (1) and (5)";</li> <li>and</li> <li>(B) by striking "paragraph (1) or (4)" and</li> <li>inserting "paragraph (1)".</li> <li>(b) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>sENGER FACILITY CHARGE.—Section 40117 of title 49,</li> <li>United States Code, is amended by adding at the end the</li> <li>following:</li> <li>"(n) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>sENGER FACILITY CHARGE.—</li> <li>"(n) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>sENGER FACILITY CHARGE.—</li> <li>"(1) IN GENERAL.—The Secretary shall issue a</li> <li>determination as to whether a passenger facility</li> </ul>	11	(5) in paragraph (6)(A) (as so redesignated)—
<ul> <li>and</li> <li>(B) by striking "paragraph (1) or (4)" and</li> <li>inserting "paragraph (1)".</li> <li>(b) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>sENGER FACILITY CHARGE.—Section 40117 of title 49,</li> <li>United States Code, is amended by adding at the end the</li> <li>following:</li> <li>"(n) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>sENGER FACILITY CHARGE.—</li> <li>"(1) IN GENERAL.—The Secretary shall issue a</li> <li>determination as to whether a passenger facility</li> </ul>	12	(A) by striking "paragraphs (1), (4), and
<ul> <li>(B) by striking "paragraph (1) or (4)" and inserting "paragraph (1)".</li> <li>(b) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>sENGER FACILITY CHARGE.—Section 40117 of title 49,</li> <li>United States Code, is amended by adding at the end the</li> <li>following:</li> <li>"(n) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>sENGER FACILITY CHARGE.—</li> <li>"(1) IN GENERAL.—The Secretary shall issue a determination as to whether a passenger facility</li> </ul>	13	(6)" and inserting "paragraphs (1) and (5)";
<ul> <li>inserting "paragraph (1)".</li> <li>(b) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>18 SENGER FACILITY CHARGE.—Section 40117 of title 49,</li> <li>19 United States Code, is amended by adding at the end the</li> <li>20 following:</li> <li>21 "(n) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>22 SENGER FACILITY CHARGE.—</li> <li>23 "(1) IN GENERAL.—The Secretary shall issue a</li> <li>24 determination as to whether a passenger facility</li> </ul>	14	and
<ul> <li>17 (b) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>18 SENGER FACILITY CHARGE.—Section 40117 of title 49,</li> <li>19 United States Code, is amended by adding at the end the</li> <li>20 following:</li> <li>21 "(n) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>22 SENGER FACILITY CHARGE.—</li> <li>23 "(1) IN GENERAL.—The Secretary shall issue a</li> <li>24 determination as to whether a passenger facility</li> </ul>	15	(B) by striking "paragraph (1) or (4)" and
<ul> <li>18 SENGER FACILITY CHARGE.—Section 40117 of title 49,</li> <li>19 United States Code, is amended by adding at the end the</li> <li>20 following:</li> <li>21 "(n) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>22 SENGER FACILITY CHARGE.—</li> <li>23 "(1) IN GENERAL.—The Secretary shall issue a</li> <li>24 determination as to whether a passenger facility</li> </ul>	16	inserting "paragraph (1)".
<ul> <li>19 United States Code, is amended by adding at the end the</li> <li>20 following:</li> <li>21 "(n) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>22 SENGER FACILITY CHARGE.—</li> <li>23 "(1) IN GENERAL.—The Secretary shall issue a</li> <li>24 determination as to whether a passenger facility</li> </ul>	17	(b) Determination of Reasonableness of Pas-
<ul> <li>20 following:</li> <li>21 "(n) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>22 SENGER FACILITY CHARGE.—</li> <li>23 "(1) IN GENERAL.—The Secretary shall issue a</li> <li>24 determination as to whether a passenger facility</li> </ul>	18	SENGER FACILITY CHARGE.—Section 40117 of title 49,
<ul> <li>21 "(n) DETERMINATION OF REASONABLENESS OF PAS-</li> <li>22 SENGER FACILITY CHARGE.—</li> <li>23 "(1) IN GENERAL.—The Secretary shall issue a</li> <li>24 determination as to whether a passenger facility</li> </ul>	19	United States Code, is amended by adding at the end the
<ul> <li>22 SENGER FACILITY CHARGE.—</li> <li>23 "(1) IN GENERAL.—The Secretary shall issue a</li> <li>24 determination as to whether a passenger facility</li> </ul>	20	following:
<ul> <li>23 "(1) IN GENERAL.—The Secretary shall issue a</li> <li>24 determination as to whether a passenger facility</li> </ul>	21	"(n) Determination of Reasonableness of Pas-
24 determination as to whether a passenger facility	22	SENGER FACILITY CHARGE.—
1 0 0	23	"(1) IN GENERAL.—The Secretary shall issue a
charge is reasonable, if a written complaint for such	24	determination as to whether a passenger facility
	25	charge is reasonable, if a written complaint for such

determination is filed with the Secretary by an af fected passenger not later than 120 days after the
 charge is paid by the passenger.

4 "(2) SECRETARY'S DETERMINATION.—In deter5 mining under paragraph (1) whether a passenger fa6 cility charge is reasonable, the Secretary may only
7 determine whether the charge is reasonable pursuant
8 to paragraph (4).

9 "(3) PROCEDURAL REGULATIONS.—Not later 10 than 360 days after the date of enactment of this 11 subsection, the Secretary shall publish in the Fed-12 eral Register final regulations, policy statements, or 13 guidelines establishing the procedures for acting 14 upon written complaints filed under paragraph (1).

15 "(4) DETERMINATION OF REASONABLENESS.—
16 In determining under paragraph (1) whether a pas17 senger facility charge is reasonable, the Secretary
18 shall determine if the passenger facility charge is—

19 "(A) excessive in relation to the benefits20 conferred; or

21 "(B) used for a purpose other than the
22 purpose for which the charge was originally au23 thorized.

1	"(5) DECISIONS BY SECRETARY.—The final
2	regulations, policy statements, or guidelines required
3	under paragraph (3) shall provide for the following:
4	"(A) Directions regarding an appropriate
5	refund or credit of a passenger facility charge
6	to a passenger who has filed with the Secretary
7	a written complaint relating to a passenger fa-
8	cility charge.
9	"(B) Not later than 270 days after a com-
10	plaint relating to a passenger facility charge is
11	filed with the Secretary, the Secretary shall
12	issue a written determination as to whether the
13	passenger facility charge is reasonable.
14	"(C) Not later than 90 days after a com-
15	plaint relating to a passenger facility charge is
16	filed with the Secretary, the Secretary shall dis-
17	miss the complaint if no significant dispute ex-
18	ists or shall assign the matter to an administra-
19	tive law judge. Thereafter, the matter shall be
20	handled in accordance with part 302 of title 14,
21	Code of Federal Regulations, or as modified by
22	the Secretary, to ensure an orderly disposition
23	of the matter within the 270-day period and
24	any specifically applicable provisions of this
25	subsection.

1	"(D) The administrative law judge shall
2	issue a recommended decision within 90 days
3	after the complaint is assigned.
4	"(E) If the Secretary, upon the expiration
5	of the 270-day period, has not issued a final
6	order, the decision of the administrative law
7	judge shall be deemed to be the final order of
8	the Secretary.".
9	SEC. 3. AIRPORT IMPROVEMENT PROGRAM.
10	(a) FUNDING.—Section 48103(a) of title 49, United
11	States Code, is amended by striking "\$3,350,000,000"
12	and all that follows before the period at the end and in-
13	serting "\$2,950,000,000 for each of fiscal years 2016
14	through 2021''.
15	(b) Apportionments.—Section 47114 of title 49,
16	United States Code, is amended—
17	(1) by striking "\$3,200,000,000" each place it
18	appears and inserting "\$2,950,000,000";
19	(2) in subsection (f)—
20	(A) in paragraph (1) by striking "para-
21	graph (3)" and inserting "paragraph (4)";
22	(B) by redesignating paragraphs (2) and
23	(3) as paragraphs (3) and (4), respectively;
24	(C) by inserting after paragraph $(1)$ the
25	following:

1	"(2) IN GENERAL.—Subject to paragraph (4),
2	and in lieu of the reduction under paragraph (1), an
3	amount that would be apportioned under this section
4	(other than amounts apportioned under subsection
5	(c)(2)) in a fiscal year to the sponsor of an airport
6	having at least 1.0 percent of the total number of
7	boardings each year in the United States and for
8	which a charge of more than \$4.50 is imposed in the
9	fiscal year under section 40117 shall be reduced by
10	an amount equal to —
11	"(A) except as provided in subparagraph
12	(B), 100 percent of the projected revenues from
13	the charge in the fiscal year but not by more
14	than 100 percent of the amount that otherwise
15	would be apportioned under this section; or
16	"(B) with respect to an airport in Hawaii,
17	100 percent of the projected revenues from the
18	charge in the fiscal year but not by more than
19	100 percent of the excess of—
20	"(i) the amount that otherwise would
21	be apportioned under this section; over
22	"(ii) the amount equal to the amount
23	specified in clause (i) multiplied by the
24	percentage of the total passenger

1	boardings at the applicable airport that are
2	comprised of interisland passengers.";
3	(D) in paragraph (3) (as so redesignated)
4	by striking "paragraph (1)" and inserting
5	"paragraph (1) or (2)"; and
6	(E) in paragraph (4) (as so redesig-
7	nated)—
8	(i) in subparagraph (A)—
9	(I) by striking ".25 percent" and
10	inserting "1.0 percent"; and
11	(II) by striking "paragraph $(1)$ "
12	and inserting "paragraph (2)"; and
13	(ii) in subparagraph (B) by striking
14	"fiscal year 2004" and inserting "fiscal
15	year 2017 and each fiscal year thereafter".
16	(c) Use of Apportioned Amounts.—Section
17	47117(e)(1)(C) of title 49, United States Code, is amend-
18	ed by striking "\$3,200,000,000" and inserting
19	``\$2,950,000,000''.
20	SEC. 4. REDUCTION IN AIRLINE TICKET TAX.
21	(a) IN GENERAL.—Section 4261(a) of the Internal
22	Revenue Code of 1986 is amended by striking "7.5 per-
23	cent" and inserting "7.0 percent".
24	(b) EFFECTIVE DATE.—The amendment made by
25	this section shall apply to transportation beginning after

- 1 September 30, 2016, but not for amounts paid on or be-
- 2 fore such date.